Implementation Stage Quality Assurance Report

Form Status: Approved		
Overall Rating: Satisfactory		
Decision:	Continue as planned: The project is of sufficient quality to continue as planned. All management actions must be addressed in a timely manner.	
Portfolio/Project Number:	00107731	
Portfolio/Project Title:	Desarrollo Urbano Sostenible en San Salvador	
Portfolio/Project Date:	2020-06-08 / 2025-06-08	

Strategic Quality Rating: Exemplary

- 1. Is the project pro-actively identifying changes to the external environment and incorporating them into the project strategy?
- 3: The project team has identified relevant changes in the external environment that may present new opportunities or threats to the project's ability to achieve its objectives and the assumptions have been tested to determine if the project's strategy is still valid. There is evidence that the project board has considered the implications, and documented any changes needed to the project in response. (all must be true)
- 2: The project team has identified relevant changes in the external environment that may present new opportunities or threats to the project's ability to achieve its objectives. There is some evidence that the project board discussed this, but relevant changes may not have been fully integrated in the project. (both must be true)
- 1: The project team may have considered relevant changes in the external environment since implementation began, but there is no evidence that the project team has considered changes to the project as a result.

Evidence:

En el Taller de inicio se realizaron la identificación d e riesgos se actualizó las nuevas prioridades y estra tegias institucionales de la nueva administración.

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- 2. Is the project aligned with the UNDP Strategic Plan?
- 3: The project responds at least one of the development settings³ as specified in the Strategic Plan (SP) and adopts at least one Signature Solution⁴ and the project's RRF includes at all the relevant SP output indicators. (all must be true)
- 2: The project responds to one of the three areas of development work¹ as specified in the Strategic Plan. The project's RRF includes at least one SP output indicator, if relevant. (both must be true)
- 1: While the project may respond to a partner's identified need, this need falls outside the UNDP Strategic Plan. Also select this option if none of the relevant SP indicators are included in the RRF.

Evidence:

Este proyecto contribuirá al siguiente efecto de país incluido en el CPD 2016-2020:

2.6 Se han tomado medidas confiables, sostenibles y eficientes para el uso de energía. Indicadores: (i) T oneladas métricas de gases de efecto invernadero e vitadas. (ii) Número de entidades que están tomand o medidas integrales de desarrollo bajo en carbono.

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- 3. Are the project's targeted groups being systematically engaged, with a priority focus on the discriminated and marginalized, to ensure the project remains relevant for them?
- 3: Systematic and structured feedback has been collected over the past two years from a representative sample of beneficiaries, with a priority focus on the discriminated and marginalized, as part of the project's monitoring system. Representatives from the targeted groups are active members of the project's governance mechanism (i.e., the project board or equivalent) and there is credible evidence that their feedback informs project decision making. (all must be true)
- 2: Targeted groups have been engaged in implementation and monitoring, with a priority focus on the discriminated and marginalized. Beneficiary feedback, which may be anecdotal, has been collected over the past year to ensure the project is addressing local priorities. This information has been used to inform project decision making. (all must be true)
- 1: Some beneficiary feedback may have been collected over the past year, but this information has not been used to inform project decision making. This option is also selected if no beneficiary feedback has been collected.
- Not Applicable

El proyecto no contempla grupos discriminados y m arginalizados, porque la naturaleza del proyecto no t iene trabajo comunitario, sino más orientado a desar rollo de pilotos para promover eficiencia energética.

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4. Is the project generating knowledge and lessons learned (i.e., what has worked and what has not) and has this knowledge informed management decisions to ensure the continued relevance of the project towards its stated objectives, the quality of its outputs and the management of risk?

- 3: Knowledge and lessons learned from internal or external sources (gained, for example, from Peer Assists, After Action Reviews or Lessons Learned Workshops) backed by credible evidence from evaluation, corporate policies/strategies, analysis and monitoring have been discussed in project board meetings and reflected in the minutes. There is clear evidence that changes were made to the project to ensure its continued relevance. (both must be true)
- 2: Knowledge and lessons learned backed by relatively limited evidence, drawn mainly from within the project, have been considered by the project team. There is some evidence that changes were made to the project as a result to ensure its continued relevance. (both must be true)
- 1: There is limited or no evidence that knowledge and lessons learned have been collected by the project team. There is little or no evidence that this has informed project decision making.

Durante el Desarrollo del Taller de Inicio del Proyect o se documentaron ajustes y actualizaciones neces arias para la relevancia del proyecto.

Posteriormente, durante la implementación del Proy ecto se identificó la necesidad de dar protagonismo a la movilidad eléctrica en cumplimiento con los objetivos del proyecto.

Finalmente, a raíz de reuniones con otro proyecto (Proyecto de Gobernanza de USAID) se identificó la necesidad de ajustar la estrategia en materia de alu mbrado público eficiente y se ha trabajado de la ma no con dicho proyecto.

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2	Project_proposal_PDUSAMSS_CNE_10767 _204 (https://intranet.undp.org/apps/ProjectQ A/QAFormDocuments/Project_proposal_PD USAMSS_CNE_10767_204.docx)	ryna.avila@undp.org	11/26/2021 5:14:00 PM
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- 5. Is the project sufficiently at scale, or is there potential to scale up in the future, to meaningfully contribute to development change?
- 3: There is credible evidence that the project is reaching a sufficient number of beneficiaries (either directly through significant coverage of target groups, or indirectly, through policy change) to meaningfully contribute to development change.
- 2: While the project is currently not at scale, there are explicit plans in place to scale up the project in the future (e.g. by extending its coverage or using project results to advocate for policy change).
- 1: The project is not at scale, and there are no plans currently to scale up the project in the future.

En materia de movilidad urbana sostenible, a pesar que aún no se cuenta con el equipo de trabajo técni co contratado y establecido, se ha estado trabajand o directamente con el Ministerio de Obras Públicas para garantizar la relevancia y loa alcances esperad os del proyecto piloto de movilidad eléctrica, de man era que pueda ser beneficio para la población del A MSS.

Por otro lado, para el caso del alumbrado público, s e están formulando una herramienta de gestión del alumbrado pública cuya aplicación se pretende esca lar a nivel nacional, al igual que un Plan de capacita ción en alumbrado público y eficiencia energética, el cual iniciará con los municipios del AMSS y se prete nde escalar a nivel nacional con el apoyo de instituci ones de formación.

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Principled

Quality Rating: Satisfactory

6. Are the project's measures (through outputs, activities, indicators) to address gender inequalities and empower women relevant and producing the intended effect? If not, evidence-based adjustments and changes have been made.

- 3: The project team has systematically gathered data and evidence through project monitoring on the relevance of the measures to address gender inequalities and empower women. Analysis of data and evidence were used to inform adjustments and changes, as appropriate. (both must be true)
- 2: The project team has some data and evidence on the relevance of the measures to address gender inequalities and empower women. There is evidence that at least some adjustments were made, as appropriate. (both must be true)
- 1: The project team has limited or no evidence on the relevance of measures to address gender inequalities and empowering women. No evidence of adjustments and/or changes made. This option should also be selected if the project has no measures to address gender inequalities and empower women relevant to the project results and activities.

Se sostuvo reunión con el equipo de los Proyectos "Mujeres libres de violencia en el transporte públic o", "Respuesta Trinacional para una movilidad huma na" y "Fortalecimiento de la Paz y Derechos Human os" con el objetivo de capitalizar las lecciones apren didas y los resultados obtenidos en dichos proyecto s en materia de seguridad de las mujeres en el siste ma de transporte masivo. Se solicitaron los informes y propuestas de adecuación de estaciones de buses para un sistema de transporte más seguro a modo d e ser tomadas en cuenta en la formulación de los pl anes integrados de movilidad.

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7. Are social and environmental impacts and risks being successfully managed and monitored?

- 3: Social and environmental risks are tracked in the risk log. Appropriate assessments conducted where required (i.e., Environmental and Social Impact Assessment (ESIA) for Substantial and High risk projects and some level of social and environmental assessment for Moderate risk projects as identified through SESP). Relevant management plan(s) developed for identified risks through consultative process and implemented, resourced, and monitored. Risks effectively managed or mitigated. If there has been a substantive change to the project or change in context that affects risk levels, the SESP is updated to reflect these changes. (all must be true)
- 2: Social and environmental risks are tracked in the risk log. Appropriate assessments conducted where required (i.e., Environmental and Social Impact Assessment (ESIA) for Substantial and High risk projects and some level of social and environmental assessment for Moderate risk projects as identified through SESP). Relevant management plan(s) developed, implemented and monitored for identified risks. OR project is categorized as Low risk through the SESP.
- 1: Social and environmental risks have not been tracked in the risk log. For projects categorized as High, Substantial, and Moderate Risk there is no evidence that social and environmental assessments have been completed and/or management plans or measures development, implemented or monitored. There have been substantive changes to the project or changes in the context but SESP has not been updated. (any may be true)

El Proyecto cuenta con una Evaluación Social y am biental que incluye la identificación de riesgos y resp ectivas medidas de mitigación. Esos planes fueron r evisados y validados durante el Taller de Inicio. A la fecha no se han identificado cambios sustanciales al proyecto que afecten los planes. Adicionalmente a l a evaluación social y ambiental del Proyecto, durant e la ejecución de proyectos de obra que se realicen en el marco del Proyecto, se deberán tramitar los pe rmisos ambientales o evaluaciones de impacto ambi ental (según aplique de acuerdo a la magnitud de ca da proyecto) conforme a las normativas del Ministeri o de Medio Ambiente y Recursos Naturales, que ad emás incluye una fase de consulta ciudadana.

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8. Are grievance mechanisms available to project-affected people and are grievances (if any) addressed to ensure any perceived harm is effectively mitigated?

- 3: Project-affected people have been actively informed of UNDP's Corporate Accountability Mechanism (SRM/SECU) and how to access it. If the project is categorized as High, Substantial, or Moderate Risk through the SESP, a project-level grievance mechanism is in place and project affected people informed. If grievances have been received, they are effectively addressed in accordance with SRM Guidance. (all must be true)
- 2: Project-affected people have been informed of UNDP's Corporate Accountability Mechanism and how to access it. If the project is categorized as Substantial or High Risk through the SESP, a project-level grievance mechanism is in place and project affected people informed. If grievances have been received they are responded to but face challenges in arriving at a resolution.
- 1: Project-affected people not informed of UNDP's Corporate Accountability Mechanism. If grievances have been received they are not responded to. (any may be true)

El proyecto presenta riesgos, sin embargo está com enzando y no se han ejecutado los proyectos piloto s, por lo tanto no se ha puesto en práctica el avisar el mecanismo de quejas del proyecto.

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Quality Rating: Satisfactory

Management & Monitoring

9. Is the project's M&E Plan sufficient and adequately implemented?

- 3: The project has a comprehensive and costed M&E plan. Baselines, targets and milestones are fully populated. Progress data against indicators in the project's RRF is being reported regularly using credible data sources and collected according to the frequency stated in the Plan, including sex disaggregated data as relevant. Any evaluations conducted, if relevant, fully meet decentralized evaluation standards, including gender UNEG standards. Lessons learned, including during evaluations and/or After Action Reviews, are used to take corrective actions when necessary. (all must be true)
- 2: The project has a costed M&E Plan, and most baselines and targets are populated. Progress data against indicators in the project's RRF is collected on a regular basis, although there may be some slippage in following the frequency stated in the Plan and data sources are not always reliable. Any evaluations conducted, if relevant, meet most decentralized evaluation standards. Lessons learned have been captured but may not have been used to take corrective actions yet. (all must be true)
- 1: The project has an M&E Plan, but costs are not clearly planned and budgeted for, or are unrealistic. Progress data is not being regularly collected against the indicators in the project's RRF. Evaluations may not meet decentralized evaluation standards. Lessons learned are rarely captured and used. Select this option also if the project does not have an M&E plan.

Los hitos del Plan de M&E han sido ejecutados conforme a lo establecido.

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- 10. Is project's governance mechanism (i.e., the project board or equivalent) functioning as intended?
- 3: The project's governance mechanism is operating well, and is a model for other projects. It has met in the agreed frequency stated in the project document and the minutes of the meetings are on file. There is regular (at least annual) progress reporting to the project board or equivalent on results, risks and opportunities. It is clear that the project board explicitly reviews and uses evidence, including progress data, knowledge, lessons and evaluations, as the basis for informing management decisions (e.g., change in strategy, approach, work plan.) (all must be true to select this option)
- 2: The project's governance mechanism has met in the agreed frequency and the minutes of the meeting are on file. A project progress report has been submitted to the project board or equivalent at least once in the past year, covering results, risks and opportunities. (both must be true to select this option)
- 1: The project's governance mechanism has not met in the frequency stated in the project document over the past year and/or the project board or equivalent is not functioning as a decision-making body for the project as intended.

Durante el primer año de implementación del proyec to se desarrolló una Junta de Proyecto en la cual se aprobaron el Plan de Trabajo Anual, el Plan de Com pras y el Informe de Inicio. Se prevé que en la seg unda Junta de Proyecto se pueda revisar las leccion es aprendidas, el progreso de indicadores, etc

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- 11. Are risks to the project adequately monitored and managed?
- 3: The project has actively monitored risks every quarter including consulting with key stakeholders, including security advisors, to identify continuing and emerging risks and to assess if the main assumptions remain valid. There is clear evidence that relevant management plans and mitigating measures are being fully implemented to address each key project risk, and have been updated to reflect the latest risk assessment. (all must be true)
- 2: The project has monitored risks every year, as evidenced by an updated risk log. Some updates have been made to management plans and mitigation measures.
- 1: The risk log has not been updated as required. There may be some evidence that the project has monitored risks (including security risks or incidents) that may affect the project's achievement of results, but there is no explicit evidence that management actions have been taken to mitigate risks. In the case of a deteriorating security environment, no consultation has occurred with the UNDP Security Office on appropriate measures.

Evidence:

La matriz de riesgos ha sido actualizada en dos oca siones durante el primer año de implementación: tall er de inicio (marzo 2021) y noviembre 2021.

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Efficient	Quality Batings	Cotiofootom
Emcient	Quality Rating:	Satisfactory

12. Adequate resources have been mobilized to achieve intended results. If not, management decisions were taken to adjust expected results in the project's results framework.

Yes

O No

Evidence:

Sin embargo, el equipo de Proyecto aún no ha sido contratado debido a factores externos que han retra sado su contratación:

Afectó la transición de procedimientos de contrataci ones de personal (pasar de service contract a NSP

A), además el diseño de proyecto contempló consult orias individuales que superaban los 24 meses, por l o que se cambiaron a NSPA.

La coyuntura de adecuación de la institucionalidad d el nuevo gobierno, afectó también en las contratacio nes.

Se tomará medidas para acelerar dichas contratacio

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- 13. Are project inputs procured and delivered on time to efficiently contribute to results?
- 3: The project has an updated procurement plan. Implementation of the plan is on or ahead of schedule. The project quarterly reviews operational bottlenecks to procuring inputs in a timely manner and addresses them through appropriate management actions. (all must be true)
- 2: The project has an updated procurement plan. The project annually reviews operational bottlenecks to procuring inputs in a timely manner and addresses them through appropriate management actions. (all must be true)
- 1: The project does not have an updated procurement plan. The project may or may not have reviewed operational bottlenecks to procuring inputs in a timely manner, however management actions have not been taken to address them.

Plan de compras 2021 aprobado en Junta de Proye cto abril 2021

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- 14. Is there regular monitoring and recording of cost efficiencies taking into account the expected quality of results?
- 3: There is evidence that the project regularly reviews costs against relevant comparators (e.g., other projects or country offices) or industry benchmarks to ensure the project maximizes results that can be delivered with given resources. The project actively coordinates with other relevant ongoing projects and initiatives (UNDP or other) to ensure complementarity and seek efficiencies wherever possible (e.g. joint activities.) (both must be true)
- 2: The project monitors its own costs and gives anecdotal examples of cost efficiencies (e.g., spending less to get the same result,) but there is no systematic analysis of costs and no link to the expected quality of results delivered. The project coordinates activities with other projects to achieve cost efficiency gains.
- 1: There is little or no evidence that the project monitors its own costs and is considering ways to save money beyond following standard procurement rules.

Evidence:

El proyecto está iniciando, se han aplicado las políticas de adquisiciones de PNUD, por lo que se han a plicado las comparaciones de ofertas respectivas.

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Effective Quality Rating: Needs Improvement

	Yes No		
Ξv	dence:		
si ói m ai ei ai pi A e	xisten atrasos en la implementación del proyecto, n embargo, se encuentra en proceso de contratación el equipo del proyecto, al estar incorporado se contratación el equipo del proyecto, al estar incorporado se contratación a entregar los productos esperados por prote de los equipos de trabajo. Para mientras, la gencia del proyecto ha realizado las gestiones necesiras para asegurar la incorporación del equipo del royecto y la definición de las actividades a realizar esimismo, se ha iniciado la formulación de perfiles dos proyectos piloto: uno en movilidad eléctrica y pro en alumbrado público.	o o o o o o o o o o o o o o o o o o o	
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1: While the project team may have reviewed the work plan at least once over the past year to ensure outputs are delivered on time, no link has been made to the delivery of desired development results. Select this option

also if no review of the work plan by management has taken place over the past year.

Se cuenta con un monitoreo mes a mes del plan de trabajo anual (ejecución físico financiera del proyect o). A la fecha se ha trabajado e insistido en la neces idad de incorporar al equipo del proyecto para poner al día los resultados esperados del Proyecto.

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- 17. Are targeted groups being systematically identified and engaged, prioritizing the marginalized and excluded, to ensure results are achieved as expected?
- 3: The project is targeting specific groups and/or geographic areas, identified by using credible data sources on their capacity needs, deprivation and/or exclusion from development opportunities relevant to the project's area of work. There is clear evidence that the targeted groups are being reached as intended. The project has engaged regularly with targeted groups over the past year to assess whether they are benefiting as expected and adjustments were made if necessary to refine targeting. (all must be true)
- 2: The project is targeting specific groups and/or geographic areas, based on some evidence of their capacity needs, deprivation and/or exclusion from development opportunities relevant to the project's area of work. Some evidence is provided to confirm that project beneficiaries are members of the targeted groups. There has been some engagement with beneficiaries in the past year to assess whether they are benefiting as expected. (all must be true)
- 1: The project does not report on specific targeted groups. There is no evidence to confirm that project beneficiaries are deprived and/or excluded from development opportunities relevant to the project area of work. There may have been some engagement with beneficiaries to assess whether they are benefiting as expected, but it has been limited or has not occurred in the past year.
- Not Applicable

Evidence:

El proyecto no contempla grupos discriminados y m arginalizados, porque la naturaleza del proyecto no t iene trabajo comunitario, sino más orientado a desar rollo de pilotos para promover eficiencia energética.

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Sustainability & National Ownership

18. Are stakeholders and national partners fully engaged in the decision-making, implementation and monitoring of the project?

Quality Rating: Satisfactory

- 3: Only national systems (i.e., procurement, monitoring, evaluation, etc.) are used to fully implement and monitor the project. All relevant stakeholders and partners are fully and actively engaged in the process, playing a lead role in project decision-making, implementation and monitoring. (both must be true)
- 2: National systems (i.e., procurement, monitoring, evaluation, etc.) are used to implement and monitor the project, but other support (such as country office support or project systems) may also be used if necessary. All relevant stakeholders and partners are fully and actively engaged in the process, playing an active role in project decision-making, implementation and monitoring. (both must be true)
- 1: There is relatively limited or no engagement with national stakeholders and partners in the decision-making, implementation and/or monitoring of the project.
- Not Applicable

Evidence:

Durante el primer año de implementación del proyec to se han sostenido las reuniones necesarias con la s instituciones que participan con el fin de asegurar su compromiso y entrega al proyecto. Asimismo, se les ha mantenido informados con relación al proces o de contratación del equipo de proyecto que será in corporado a sus estructuras institucionales.

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- 19. There is regular monitoring of changes in capacities and performance of institutions and systems relevant to the project, as needed. The implementation arrangements⁵ have been adjusted according to changes in partner capacities.
- 3: In the past two years, changes in capacities and performance of institutions and systems have been comprehensively assessed/monitored using clear indicators, rigorous methods of data collection and credible data sources including relevant HACT assurance activities. Implementation arrangements have been formally reviewed and adjusted, if needed, in agreement with partners according to changes in partner capacities. (both must be true)
- 2: In the past two years, aspects of changes in capacities and performance of relevant national institutions and systems have been monitored by the project using indicators and reasonably credible data sources including relevant HACT assurance activities. Some adjustment has been made to implementation arrangements if needed to reflect changes in partner capacities. (both must be true)
- 1: Some aspects of changes in capacities and performance of relevant national institutions and systems may have been monitored by the project, however changes to implementation arrangements have not been considered. Also select this option if changes in capacities and performance of relevant national institutions and systems have not been monitored by the project.
- Not Applicable

Al inicio de la implementación del proyecto se desar rolló la Evaluación de Capacidades del Consejo Nac ional de Energía, responsable de la implementación del proyecto. Como resultado del informe de evalua ción se coordinó una capacitación en HACT al equip o del CNE involucrado en la implementación del pro yecto. Adicionalmente, se ha estado monitoreando l a transición del CNE hacia una nueva institución cre ada en noviembre de 2021, que asumirá las funcion es del CNE.

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20. The transition and phase-out arrangements are reviewed regularly and adjusted according to progress (including financial commitments and capacity).

- 3: The project's governance mechanism has reviewed the project's sustainability plan, including arrangements for transition and phase-out, to ensure the project is on track in meeting the requirements set out by the plan. The plan has been adjusted according to progress as needed. (both must be true)
- 2: There has been a review of the project's sustainability plan, including arrangements for transition and phaseout, to ensure the project is on track in meeting the requirements set out by the plan.
- 1: The project may have a sustainability plan, but there has not been a review of this strategy since it was developed. Also select this option if the project does not have a sustainability strategy.

Se ha iniciado una estrategia de sostenibilidad del proyecto.

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QA Summary/Project Board Comments

El proyecto inició en febrero de 2021 con la contratación de la Gerente del proyecto, el taller de inicio se llevó a cab o entre marzo y abril. La primer Junta de proyecto se llevó a cabo en abril, se aprobó el primer Plan de Trabajo y Pl an de Compras.

La ejecución del proyecto en este primer año se ha basado en la contratación de personal para conformar el equipo de trabajo que estaría distribuido en las instituciones socias, este proceso ha sido lento por distintos aspectos, uno de ellos relacionado a la visión estratégica del gobierno actual, que está transitando a una modernización de la instit ucionalidad en general, proponiendo una nueva figura al ente rector de la eficiencia energética, lo que provocó retra so en la contratación del personal, pues PNUD debió de esperar para poder comprender como iba a quedar la nuev a figura que asumiría la rectoría de la eficiencia energética de El Salvador.